1	John F. Hutchens, sui generis, expert
2	Curator; Chancellor ad hoc & ad litem
3	P.O. Box 182, Canyon, Ca. 94516
4	925-878-9167
5	john@ironmountainmine.com
6	Two Miners and 8000 ACRES OF LAND IN SHASTA COUNTY - Grantee & Agent & Factor.
7	eminent domain <i>quantum damnificatus quare impedit</i>
8	INTERVENTION IN THE UNITED STATES OF AMERICA
9	NORTHERN DISTRICT OF CALIFORNIA
10	MR. JOHN F. HUTCHENS, MINER ad finem & NORTHERN DISTRICT C10-05984 JCS
11	FARMER/ DEBTOR/ STATESMAN/ DAD/ &         DISASTER ASSISTANCE DIRECTOR         &
12	<b>JOINT VENTURER, INSPECTOR, curator</b> $\overset{\alpha}{\&}$ RELATED CASES-CONCURRENT JURISDICTION
13	In re: JOHN HUTCHENS et al
14	TWO MINERS & 8000 ACRES OF LAND & (T.W. ARMAN and JOHN F. HUTCHENS, & ''Resolution of Necessity''
15	real parties in interest), "Two Miners" under $\overset{\circ}{\&}$
16	God, indivisible, and on behalf of a class Petitioners& California Code of Civil Procedure section81245.230 provides that in order to adopt a resolu-
17	v. $\alpha$ tion of necessity, the government agency must findUSDC-CES ,Respondents $\alpha$ (1) that the project for which the property is to be
18	<b>UNITED STATES</b> Defendants & acquired is necessary; (2) that the property is neces-
19	TITLE 18. U.S.C. CALIFORNIA, SEC. 19& sary for the public project; (3) that the project is lo-§ 241. CONSPIRACY, FRAUDS, MALICE;& cated in such a manner as to offer the greatest pub-
20	§ 242. DEPRIVATION OF RIGHTS UNDER $\overset{\&}{\&}$ lic benefit with the least private detriment; and (4) COLOR OF LAW. FRANCHISE TRESPASS; $\overset{\&}{\&}$ that an offer to purchase the property has been
21	§ 245. FEDERALLY PROTECTED RIGHTS; & made. Unless there are extraordinary circumstances
22	RECKLESS NEGLIGENT $\&$ ENDANGERMENT.abandonment are ex- $\&$ $\&$ the agency's finding that it needs the property is
23	cluded from the definition of "owner or op- erator" in CERCLA, and therefore are not li- & generally considered conclusive.
24	able under CERCLA Section 107(a).
25	party affirmative defense available for gov-
26	ernment entities that acquire property "by es-
27	cheat, or through any other involuntary trans- fer or acquisition, or through the exercise of minerat denucin software have a set with out a memory of the exercise of the minerate denucing of the exercise o
28	eminent domain authority by purchase or & UNDERSTANDING WITH THE PROPERTY
	CERCLA § 101(35)(A)(ii).
	COUNTERCLAIMS in Intervention. Writ of Right, Writ of Possession, POSSE: No. 2:91-cv-00768-JAM-JFM QUO AVARRANTO ABSOLUTE SOVEREIGN MANDAMUS & PROHIBITION & ESTOPPEL
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# "RESOLUTION OF NECESSITY" BY SPECIAL COMMISSION OF AUDITOR GENERAL qui tam pro domino rege quam optimum credula postero, amicus optimus, Deo, patriae, tibi. BRIEF

Background: Iron Mountain Mine Environmental Sustainability program conforms to the National Science Foundation Environmental Sustainability program which supports engineering research with the goal of promoting sustainable engineered systems that support human well-being and that are also compatible with sustaining natural (environmental) systems. These systems provide ecological services vital for human survival. The long-term viability of natural capital is critical for many areas of human endeavor. Research in Environmental Sustainability typically considers long time horizons and may incorporate contributions from the social sciences and ethics. This program supports engineering research that seeks to balance society's need to provide ecological protection and maintain stable economic conditions. This facility is required for continuing research and for educational purposes. EPA's policy on involuntary acquisition was followed with the guidance memorandum, Municipal Immunity from CERCLA Liability for Property Acquired through Involuntary State Action (October 20, 1995). These two policy memoranda clarified some of the issues surrounding involuntary municipal acquisition of properties. EPA provided further clarification on these issues in a fact sheet, The Effect of Superfund on Involuntary Acquisitions of Contaminated Property by Government Entities issued in December 1995. EPA continues to follow as guidance the Lender Liability Rule and the two 1995 guidance documents and subsequent fact sheets when addressing local government liability. Jurisdiction is proper under § 7003, § 9601, 9604, 9659, and §1332(d). Accordingly, the Court must exercise supplemental jurisdiction over state law claims pursuant to 28 U.S.C. §1367. EMINENT DOMAIN BY COMMISSION OF QUANTUM DAMNIFICATUS QUARE IMPEDIT The Chancellor has the right to make all regulations that are necessary and proper for the execution of his office and to carry on and conduct the mining businesses. Signature: I, John F. Hutchens, hereby state that the same is true of my own knowledge, except as to matters which are herein stated on my own information or belief, and as t those matters, I believe them to be true. Date: December 20, 2010 Signature: John J. Hitten parens, parens, parens.

Verified affidavit: /s/ John F. Hutchens, CURATOR / JOINT VENTURER – ad hoc & ad litem.

#### COMPLAINT

THE PEOPLE & CITIZENS OF CALIFORNIA and JOHN F. HUTCHENS, Commissioner *ad hoc*, sue the U.S. ENVIRONMENTAL PROTECTION AGENCY (EPA) and its Administrator, LISA JACKSON, acting in her official capacity, and assert:

#### JURISDICTION AND VENUE

 This is an action for declaratory and injunctive relief brought pursuant to the federal Administrative Procedures Act (APA), 5 U.S.C. §§ 701-706. The court has jurisdiction under 28 USC § 1331.
 The San Francisco Division of the U. S. District Court, Northern District of California, located in

San Francisco, San Francisco County, California, is an appropriate venue.

#### **THE PARTIES**

3. Plaintiff is the sovereign person and estate of John F. Hutchens, miner, curator and joint venturer, confidential secretary of the sovereign estate of Mr. Ted Arman, proprietor of Iron Mountain Mines.
Petitioner is also Chancellor of the College of the Hummingbird, a small non-profit entity. Control of nutrient loading from predominately non-point sources involves traditional States' rights and responsibilities for water and land resource management which Congress expressly intended to preserve in the Clean Water Act, 33 U.S.C. §1251(b) & (g). EPA's usurpation of the responsibility for nutrient criteria violates the premise of cooperative federalism which Congress intended to underpin the CWA.
EPA's actions here are inconsistent with the federal-state balance that Congress struck in creating the CWA. These sovereign and real party interests give John F. Hutchens standing to challenge the arbitrary and capricious interference by EPA in Iron Mountain Mines pollution abatement programs.
Plaintiff, administrator John F. Hutchens, supervises all matters pertaining to Iron Mountain Mines in the State of California, pursuant to the United States and California Constitution, and is statutorily charged with the duty to —protect the exclusive mining, water, human use, agricultural and horticultural rights and interests of Mr. Ted Arman, Mr. John F. Hutchens, and Iron Mountain Mines, et al

#### **COUNT I -Necessity Determination**

26 Arbitrary and Capricious Standard of Review, 5 U.S.C. §§ 701-706

27 5.Plaintiffs contest EPA's bases for requesting small business panels Financial Responsibility Re28 quirements for Hard Rock Mining numeric nutrient criteria rule and TMDL Rule as final agency ac-

tion as provided by the federal Administrative Procedure Act, 5 U.S.C., §§ 701 – 706 and specifically
§706(2)(A) which allows this Court to set aside final agency action that is arbitrary, capricious, an
abuse of discretion, or otherwise not in accordance with law; all prior claims, prior demands, and prior
rights are again alleged in this paragraph) as if set out herein in full.

6. Section 706 of the Administrative Procedure Act, addressing the scope of judicial review of final
agency action, states in relevant part that —the reviewing court shall . . . hold unlawful and set aside
agency action, findings and conclusions found to be . . . arbitrary, capricious, an abuse of discretion, or
otherwise not in accordance with law. 5 U.S.C. § 706(2)(A).

7. The final rule is invalid because it is not based upon scientific water quality related factors within the scope of the Clean Water Act;

### **COUNT II - Necessity Determination**

### Final Agency Action in Excess of Authority, Short of Statutory Right, 5 U.S.C. §§ 701-706

8.. The final rule is invalid as provided by the federal Administrative Procedure Act, 5

U.S.C., §§ 701-706 and specifically § 706(2)(C), because the necessity determination underlying those rules is —in excess of statutory jurisdiction, authority, or limitations, or short of statutory right; all prior claims are again alleged in this paragraph as if set out herein in full.

9. A necessity determination under § 303(C)(4)(B) must be a science-based decision based upon a determination that water quality criteria authorized by, and within the scope of, the Clean Water Act are necessary to protect the designated uses of a State's surface waters.

### **COUNT III - Necessity Determination**

### Failure to Observe Proper Procedures, 5 U.S.C. §§ 701-706

10. The final rule is invalid as provided by the federal Administrative Procedure Act, 5 U.S.C., §§

701-706 and specifically § 706(2)(D) because the necessity determination underlying those rules was promulgated —without observance of procedure required by law and if the necessity determination is deemed invalid, then the final rule was promulgated in a fatally defective manner; all prior claims are again alleged as if set out herein in full.

EPA failed to abide by the public notification and public consultation requirements of 40 C.F.R. 25.

### **COUNT IV - Instream Criteria**

### Arbitrary and Capricious Standard, 5 U.S.C. §§ 701-706

11.. Plaintiff challenges EPA's final rule, 40 C.F.R. § 131.43(c)(2)(i), as final agency action as provided by the federal Administrative Procedure Act, 5 U.S.C. §§ 701 – 706 and specifically §
706(2)(A) which allows this Court to set aside final agency action that is arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law; all prior claims are again alleged as if set out herein in full.

12.. As conceded by EPA in the preamble to its proposed rule, EPA was unable to establish a causeand-effect relationship between the instream concentrations of nutrients and an observable negative
biological response when reviewing data from Iron Mountain Mine streams.

13.. The failure to establish a cause-and-effect or dose-response relationship means that EPA cannot
 establish the instream concentration at which negative environmental impacts occur in California's
 freshwater streams i.e., EPA's rule lacks an adequate scientific basis.

### **COUNT V - Instream Criteria**

### Final Agency Action in Excess of Authority, Short of Statutory Right, 5 U.S.C. §§ 701-706

14. Plaintiff challenges EPA's final rule, 40 C.F.R. § 131.43(c)(2)(i), as final agency action as pro-

vided by the federal Administrative Procedure Act, 5, U.S.C., §§ 701-706 and specifically §

706(2)(C), which allows this Court to set aside final agency action that is —in excess of statutory ju-

B || risdiction, authority, or limitations, or short of statutory right; we reallege all prior claims.

15.. EPA's numeric nutrient criteria for California's streams are not protective of the designated uses

for those streams and therefore beyond the scope of EPA's rulemaking authority in that:

A. The criteria are not based upon a dose-response or cause-and-effect relationship

and therefore there is no scientific basis to support EPA's assertion that maintaining a given instream

concentration of TN or TP is necessary to protect the waterbody from negative impacts;

B. The criteria are based upon a reference water approach that does not establish

5 cause and effect. EPA has established threshold principles that all water quality criteria should meet.

6 See Guidelines for Deriving Numerical National Water Quality Criteria for the Protection of Aquatic

Organisms and Their Use (USEPA 1985). The purpose of water quality criteria is to protect aquatic

organisms and their uses from unacceptable effects. See *id*. at vi. Proper criteria derivation requires the

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establishment of a cause-and-effect relationship to ensure that regulation of the pollutant is necessary and will produce the desired effect. Id. at 15-16, 21. For materials that have a threshold effect (like nutrients), the threshold of unacceptable effect must be determined. Id. at 8. As applied by EPA, the criteria did not include sufficient nutrient data to properly characterize the reference waters and therefore could not be used to predict the biological reaction of unrelated surface waters to instream nutrient concentrations.

#### **Count VI - Lakes Criteria**

#### Arbitrary and Capricious Standard, 5 U.S.C. §§ 701-706

16. Plaintiff challenges EPA's final rule, 40 C.F.R. § 131.43(c)(1), as final agency action asprovided

by the federal Administrative Procedure Act, 5 U.S.C., §§ 701 – 706 and specifically §706(2)(A)

which allows this Court to set aside final agency action that is arbitrary, capricious, anabuse of discretion, or otherwise not in accordance with law; we reallege all prior claims.

17. The Clean Water Act does not require, and EPA has no authority to mandate, criteria that are more stringent than naturally occurring background conditions.

#### **Count VII - Downstream Values for Lakes,**

### Arbitrary and Capricious Standard, 5 U.S.C. §§ 701-706

18. Plaintiff challenges EPA's final rule, 40 C.F.R. § 131.43(c)(2)(ii), as final agency action as pro-

vided by the federal Administrative Procedure Act, 5 U.S.C., §§ 701 – 706 and specifically §

706(2)(A) which allows this Court to set aside final agency action that is arbitrary, capricious, an

abuse of discretion, or otherwise not in accordance with law; all prior claims are again alleged in as if set out herein in full.

. EPA's final rule requires that flows into a lake meet the TP and TN values for the lake at the point of entry. Therefore, if a lake does not meet standards, the IPV for all streams in the watershed must be reduced even if they do not cause or contribute to the lake's failure to meet the required limits. As a result, the IPVs for **all** influent streams would have to be reduced below the levels needed to protect the streams themselves. This imposes an unreasonable and arbitrary requirement on the upstream components.

### **Count VIII - Criterion for Springs**

### 1 Arbitrary and Capricious Standard, 5 U.S.C. §§ 701-706

19. Plaintiff challenges EPA's final rule, 40 C.F.R. § 131.43(c)(3), as final agency action asprovided by the federal Administrative Procedure Act, 5 U.S.C., §§ 701 – 706 and specifically §706(2)(A) which allows this Court to set aside final agency action that is arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law; all prior claims are again alleged in this as if set out herein in full.

20. EPA's finalization and application of the unadopted State criterion to all springs within the State of
 California is arbitrary, capricious and contrary to law.

### Count IX - Failure to Exclude from the Rule is Arbitrary and Capricious

21. Plaintiff challenges EPA's final rule as final agency action as provided by the federal
Administrative Procedure Act, 5 U.S.C., §§ 701 – 706 and specifically § 706(2)(A) which allows this
Court to set aside final agency action that is arbitrary, capricious, an abuse of discretion, or otherwise
not in accordance with law; all prior claims are again alleged in this paragraph sixty-six (66) as if set
out herein in full.

22. In the final rule, EPA fails to exempt waters with existing EPA-approved nutrient TMDLs from the rule. Failure to recognize the already approved TMDLs is a change in EPA's position on the ability of those limits to meet the requirements of the CWA. Nutrient TMDLs include numeric limits similar to that of water quality criteria in that both the TMDLs and the water quality criteria must protect the designated use of the applicable waters. See 44 U.S.C. §§ 1313(c)-(d); 40 C.F.R. §§ 130.2(j) and 130.7 Such a change in position without adequate explanation and support in the record is arbitrary and capricious and an abuse of discretion.

### **Count X - Failure to Fully Disclose**

23. The Rulemaking's Technical Basis, Regulatory Implications, and Economic Impacts Constitutes a Failure to Observe Procedures Required by Law. 5 U.S.C.§ 706(2)(D).

24. Plaintiff challenges EPA's final rule as final agency action as provided by the federal

Administrative Procedure Act, 5 U.S.C., §§ 701 – 706 and specifically § 706(2)(D) which allows this
 Court to set aside final agency action made without observance to procedures required by law; all prior
 claims are again alleged as if set out herein in full.

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25. Throughout this rulemaking process, EPA has failed to disclose the rulemaking's technical basis,
 regulatory implications, and economic impacts. Cf. 5 U.S.C. § 533(b). EPA was not forthcoming with
 data, methods, analyses, or clear explanations of rule provisions. EPA has not explained the Science
 Advisory Board's critical review of EPA's nutrient criteria derivation method. EPA has incorrectly
 represented that this rule will have, at most, only indirect impacts on regulated entities. EPA has con sistently understated the economic implications of the rule on California. Contrary to the requirements
 of the Administrative Procedure Act, EPA conducted this rulemaking in a manner that frustrated the
 public's right to effectively participate in the process.

#### **RELIEF REQUESTED**

Plaintiff respectfully requests that this Court enter judgment in favor of Plaintiff as follows:

1. Finding the consent decree arbitrary, capricious an abuse of discretion, or otherwise not in accordance with law; B) in excess of statutory jurisdiction, authority, or limitations, or short of statutory right; and, C) that the necessity determination and therefore the final rule were prepared without observance of procedure required by law;

2. Finding 40 CFR §§ 131.43(c) (1), (2) and (3) to be final agency action in violation of the federal
Administrative Procedures Act: the provisions are: A) arbitrary, capricious an abuse of discretion, or
otherwise not in accordance with law; B) in excess of statutory jurisdiction, authority, or limitations,
or short of statutory right; and or, C) prepared without observance of procedure required by law;

3. Enjoining the Administrator and EPA from failure to remove Iron Mountain Mine from the NPL.

4. Grant any further relief this Court may deem just and proper.

5. REMISSION, REVERSION, DETINUE SUR BAILMENT-TROVER, QUANTUM VALEBAT,

## 6. CONDEMNATION BY COMMISSION: QUANTUM DAMNIFICATUS QUARE IMPEDIT

The Chancellor has the right to make all regulations that are necessary and proper for the execution of

his office and to carry on and conduct the mining businesses. Signature: John J. Hitten

I, John F. Hutchens, hereby state that the same is true of my own knowledge, except as to matters which are

herein stated on my own information or belief, and as t those matters, I believe them to be true.

Date: December 20, 2010 Signature: John J. Hiller parens, pare

Verified affidavit: /s/ John F. Hutchens, CURATOR / JOINT VENTURER – ad hoc & ad litem.